



## Meeting Minutes Nevada Commission on Homeland Security

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|---------------------------|-----------------|--|---|
| <b>Attendance</b>         | <b>DATE</b>     | Wednesday, August 15, 2018   |   |
|                           | <b>TIME</b>     | 10:00 a.m.   |   |
|                           | <b>LOCATION</b> | Clark County Fire Administration Building<br>2 <sup>nd</sup> Floor Multi-Agency Coordination Center<br>575 E. Flamingo Road<br>Las Vegas, NV 89119 |   |
|                           | <b>METHOD</b>   | Teleconference   |   |
|                           | <b>RECORDER</b> | Karen Hall   |   |
| <b>Commission Members</b> | <b>Present</b>  | <b>Legislative &amp; Ex-Officio Members,<br/>Staff and Others</b>  |   |
| Governor Brian Sandoval   | X               | Karen Burke  | X |
| Joseph Lombardo           | X               | Caleb Cage   | X |
| Chuck Allen               | X               | Gonzalo Cordova  | X |
| Gregory Cassell           | X               | Aaron Ford   |   |
| Lisa Christensen          |                 | Chris Ipsen  | X |
| Mitch Fox                 | X               | William McCurdy  | X |
| Frank Gonzales            |                 | Shaun Rahmeyer   | X |
| Mark Hutchison            | X               | Aaron Rouse  | X |
| Ikram Khan                | X               |  |   |
| Tom Lozich                | X               | Samantha Ladich – Sr. DAG  | X |
| William McDonald          |                 | Karen Hall – DEM   | X |
| Charles Moore             | X               | Bud Marshall – DEM   | X |
| Richard Perkins           | X               |  |   |
| Rosemary Vassiliadis      | X               |  |   |
| Bill Welch                | X               |  |   |

### 1. CALL TO ORDER AND ROLL CALL

Governor Brian Sandoval, Chairman of the Nevada Commission on Homeland Security (Commission) called the meeting to order. Roll call was performed by Karen Hall, Division of Emergency Management and Homeland Security (DEM/HS). Quorum was established for the meeting.

### 2. PUBLIC COMMENT

Governor Sandoval opened discussion for public comment. No public comment presented in either venue.

### 3. APPROVAL OF MINUTES

Governor Sandoval called for a motion to approve the meeting minutes from the Commission meeting held June 18, 2018. A motion to approve was presented by Sheriff

Joseph Lombardo, Las Vegas Metropolitan Police Department (LVMPD), and a second was provided by Tom Lozich, MGM Resorts, International. All were in favor with no opposition. Motion passed unanimously.

**4. COMMENTS BY THE CHAIRMAN**

Governor Sandoval welcomed the Commissioners and expressed gratitude for the services provided by first responders, law enforcement, and other public safety personnel for their ongoing efforts to keep Nevada safe.

**5. PRESENTATION ON THE INITIAL REPORT AND RECOMMENDATIONS FROM THE STATEWIDE SCHOOL SAFETY TASK FORCE**

Dr. Steve Canavero, Superintendent of Public Instruction for the State of Nevada briefed the Commission on the Initial Report and Recommendations document submitted to the Governor on July 20, 2018. The Task Force is tasked with addressing the prevention of school violence, managing associated events, and recovering from such events. Under the Task Force, two subcommittees have been formed to individually address student well-being and physical infrastructure. Input from the subcommittees was incorporated collectively and presented to the Governor. Through upcoming meetings scheduled in August, October, and again in November 2018, the final report of the Task Force will be presented to the Governor.

Dr. Canavero spoke to the unanimously approved recommendations within the Initial Report related to legislative Bill Draft Requests and the Executive Budget in addition to those items that bear consideration prior to the start of the 2018-19 school year. Three components were emphasized including, 1) updates to Nevada Revised Statute dealing with crisis and safety planning, 2) funding for additional school resource officers and infrastructure needs to address school safety on Nevada campuses; and 3) legislation and budgetary authority focusing on program and interventions in support of mental and behavioral health, social worker within school initiatives, and social emotional learning. Additional recommendations surround emergency regulations, executive orders, identification of student concerns, medical professional training, and improved communications with family members.

Governor Sandoval expressed his appreciation to Dr. Canavero for the outstanding report, and reiterated the importance of school safety and ongoing efforts to ensure both students and parents feel secure. The issue before the Governor now is how to fund these initiatives and build them into the budget. The Governor welcomed input by the Commission on the report presented. Sheriff Lombardo spoke to Recommendation #1(a) expressing concern over what this recommendation aims to achieve as his understanding is that school police officers are currently Category II officers. As written currently, Sheriff Lombardo did not agree with the recommendation. Governor Sandoval spoke to the fact that a law enforcement representative was appointed to the Task Force to ensure law enforcement input to address this type of concern, and the decision to move forward with the recommendation by the Task Force was unanimous. If there is disagreement, and the recommendation comes in the form of a Bill, there is an opportunity to lodge concerns during that process. Sheriff Lombardo also spoke to Recommendation 1(d) in regards to the expansion of jurisdiction and what the actual intent of that recommendation means. Dr. Canavero indicated that the recommendation was aimed at enforcement on surrounding streets on off hours if warranted. The concern over these questions can be brought back to

the Task Force for visibility. Additional discussion was presented on Recommendation 2(c) and the fact that the recommendation did not include emergency response plans. Sheriff Lombardo inquired on whether law enforcement could access these plans. Governor Sandoval inquired on the upcoming Task Force meeting time and date to that Sheriff Lombardo could speak to his concerns on the recommendations discussed.

Assemblyman William McCurdy inquired on the lack of a timeline noted in Recommendation 2(c). Discussion ensued noting that a timeline is not in statute; however July 1<sup>st</sup> has been selected as the annual date for filing the plans with NDEM for review. Chief Greg Cassell, Clark County Fire Department, asked that fire agencies be included as well with respect to Recommendation 2(c), with Dr. Canavero indicating these plans would be shared with responding agencies.

Lieutenant Governor Mark Hutchison inquired on clarification for Recommendation #5, with Dr. Canavero indicating that there was concern about this item. Currently there is no statutory or regulatory authority. Additional discussion was presented regarding Recommendation 7 regarding Memos of Understanding with local school police, and whether charter schools are excluded from police services as they tend to fall outside standard jurisdiction protocol. The intent moving forward is to encourage private and charter schools to work with their associated jurisdictions.

Richard Perkins, The Perkins Group, spoke to Recommendation #1 and the historical concerns over interactions between jurisdictions. There is a need to address ongoing issues in this area. School police officers were historically classified as Category I officers and were downgraded to Category II officers in recent years.

Governor Sandoval requested another update to the Commission on the progress of the Task Force in upcoming meetings.

**6. PRESENTATION ON THE STATEWIDE RESILIENCE STRATEGY AND RECOMMENDATIONS OF THE NEVADA HOMELAND SECURITY WORKING GROUP CO-CHAIRS.**

Chief Caleb Cage, Division of Emergency Management provided an overview of the Statewide Resilience Strategy and Recommendations to the Commission emphasizing the ambitious schedule, compressed timeline, and benchmarks in creating the report. This strategy is created to fulfil the requirements directed by Executive Order 2018-4 in the creation of a more resilient Nevada. Chief Cage emphasized that this is a comprehensive reform effort intended to create a culture change and paradigm shift to resiliency within the emergency management community. Though it will be a difficult process, it will be collaborative noting that the recommendations put forth are supported by the Nevada Emergency Preparedness Association. The strategy aligns with federal efforts and adapts best practice models from several states such as Colorado and Oregon. With the Commission's continued support, continuation of implementation efforts will proceed. The input from stakeholders and the Commission has been invaluable in the process. Deputy Chief John Steinbeck, Clark County Fire Department spoke to the background of this strategy report noting the impetus of unprecedented 2017 disasters and emergencies as historical leading to the necessary alignment of statewide homeland security and emergency management efforts including the creation of Executive Order 2018-4 and

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subsequent budgetary and legislative recommendations. The goal is to create a nationwide best practice and eliminate bureaucratic duplications in the process.

An in-depth overview of the Strategy, creation of the Resilience Commission as the centerpiece of the strategy charged as the major policy body for mitigation, preparedness, response, and recovery efforts statewide in addition to the final legislative recommendations was provided to the Commission by both Chief Cage and Deputy Chief Steinbeck. Considerable discussion ensued, and highlights of those discussions are provided below [*Please reference the Statewide Strategy and Legislative Recommendations to the Nevada Commission on Homeland Security document provided in the meeting materials*]:

- Sheriff Lombardo presented concern on any potential authority change of the Commission's Finance Committee, with Chief Cage noting that the current structure of the Commission and its Finance Committee will not change, and are separate and apart from the Resilience Commission duties. Deputy Chief Steinbeck noted the Finance Committee will most likely be engaged more often and efficiently to address issues moving forward. Additional concern was presented by Sheriff Lombardo regarding Recommendation #11 on Page 6, and the intent of establishing only the Nevada Threat Analysis Center (NTAC) under statute and not the Southern Nevada Counter Terrorism Center (SNCTC) as well. There is a concern of identifying a body into statute that could at any point be rescinded by the Governor. The suggestion was put forth to remove the recommendation altogether. Additionally, Sheriff Lombardo requested that Recommendation #12 on Page 6 be enhance to reflect the type of threat assessment to be provided annually. If the decision is to allow the recommendation, Sheriff Lombardo requested that the SNCTC be added in the language noted on Page 33, Paragraph 3. Additional discussion included the removal of Paragraph 3 on Page 72, and the delineation of Resilience Commission membership and member roll included in the report.
- Governor Sandoval spoke to the monumental amount of work provided within this report and presented concern on Recommendation #1 related to NRS 414. Currently there is a secondary avenue that exists for such a need with a special legislative session. Additional inquiry was presented on the estimate of \$16 million dollars to build a regional emergency operations center as noted on Page 77, with Chief Cage indicating this estimate is based on similar models/buildings within the state.
- Rosemary Vassiliadis, Clark County Aviation, spoke to the comprehensive strategy, and whether there will be a mechanism to review bill drafts at the Commission level. Chief Cage indicated this would be the case as at the last Commission meeting, Senator Aaron Ford requested the ability to develop bill draft requests. Currently, DEM is working with the Governor's office to do just that, and currently those drafts are conceptual. Once established, there will be an agenda item for the Commission to hear updates on the progress of the bill drafts and give feedback through the process.
- Karen Burke, Transportation Safety Administration, spoke to the strategy and the progressive input. Director Burke urged the use of federal partners for resources and support. Deputy Chief Steinbeck spoke to this being an excellent point moving forward.

Additional discussion ensued reiterating the changes and concerns presented in review of the Strategy, noting that the Commission is now asked for its support in the continuance of

actions to implement the Strategy. Without this support, the ability to move forward with the Strategy may be affected. Governor Sandoval spoke to the concerns presented, and the importance of ensuring that the incoming Governor will have a platform by which these issues can be addressed. Though the Strategy may not be technically perfect, the Governor expressed that it's important to move it forward. The Governor called for a motion to support the Strategy, with Sheriff Lombardo providing a motion to include the SNCTC in the areas discussed, and the removal of Recommendations 11 and 12 on Page 6. Director Jim Wright, Nevada Department of Public Safety was asked to comment on this motion, and addressed Sheriff Lombardo's concerns. The intent of the recommendations as presented was to legitimize activities of the NTAC, and not meant to detract from the importance of the SNCTC. Putting the NTAC in statute, much like the Office of Cyber Defense Coordination lessens the competition for funding. Director Wright supports the inclusion of the SNCTC in these efforts. Sheriff Lombardo amended his motion, and motioned to approve the strategy with the amendments of including the SNCTC in Recommendations 11 and 12 on Page 6, and again in the language presented in the 3<sup>rd</sup> paragraph on Page 33, and the removal of the 3<sup>rd</sup> paragraph on Page 72. A second was provided by Chief Cassell. All were in favor with no opposition. Motion passed unanimously.

**7. PRESENTATION ON THE DEVELOPMENT OF A 2019 COMPLEX COORDINATED TERRORIST ATTACK (CCTA) MULTI-JURISDICTIONAL FULL SCALE EXERCISE**

Bud Marshall, Division of Emergency Management (DEM) briefed the Commission on the development of the upcoming CCTA multi-jurisdictional full scale exercise planned for 2019. Mr. Marshall provided an overview of the exercise purpose, objectives, scenario, and the core capabilities that will be tested to include the mission areas of prevention, response, and recovery. Multiple core capabilities within mission areas will be exercised, and through those efforts the identification of several homeland security and emergency management projects will be identifies for inclusion throughout the exercise for validation of capabilities and identification of best practices. Additional information was presented on the robust exercise planning team and ongoing meetings to develop concepts, messaging, controls, and evaluation efforts in addition to technical assistance from FEMA in design development, research, after-action reporting, and simulation of social media, news reports, and intelligence messaging.

Governor Sandoval inquired on who will be participating in the exercise, with Mr. Marshall indicating FEMA Region IX, City of Las Vegas, City of Henderson, University of Nevada Las Vegas, Clark County, LVMPD, Casinos, Washoe County, Carson City, and several others. Outreach on participation continues, and additional input from the Commission is welcomed. Aaron Rouse, Federal Bureau of Investigation, spoke to concerns about the exercise falling close to Thanksgiving, and there is potential for cutting down planning time utilizing the Department of Homeland Security and the FBI. Rosemary Vassiliadis requested that the airports be included due to their multi-jurisdictional footprint.

**8. PRESENTATION ON HOMELAND SECURITY GRANT PROGRAM (HSGP) POLICY AND PROJECT ACCOUNTABILITY MEASURES**

Chief Cage spoke to this follow-up agenda item from the June 18, 2018, Commission meeting related to the current status and outcomes of several HSGP cyber projects and funding available should those projects be de-obligated. Chief Cage indicated that the

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State Authorized Agent (SAA) has the authority to de-obligate and re-obligate funding on behalf of the state, and provided a historical overview of Federal Fiscal Year (FFY) 2015, 2016, and 2017 cyber project status and current expenditures of several of those projects that were failing to produce results. Discussion included the activity of the University of Nevada Reno's FFY 2016 Cyber Statewide Capacity and Needs Assessment Project in which \$385 has been expended out of the awarded \$100,000 for the project. Currently, project managers for this project have been notified, and DEM is working on that de-obligation process. The FFY 2016 Department of Administration's EITS Information Security Management System Project in which only \$45,000 had been expended out of the original \$572,306 award is being reviewed currently. A new quarterly financial report has been provided noting that a total of \$175,000 has been expended for this project to date. Due to recent notifications that state funding had been secured for this project to achieve the same goal has presented significant federal compliance issues, and any expenditure against this project is being looked at carefully to ensure there is no supplanting issue moving forward. Lastly, the FFY 2017 Department of Administration EITS Cyber Protection Phase III Project for \$250,000 appears to be associated with the previously discussed Information Security management System Project, and no reporting has been provided yet for this project. Any expenditure for this project will include proof of non-supplanting.

Per Chief Cage, the next steps include continued notifications of deobligation, working on the follow-up process, and announcement of a funding opportunity for cyber-related projects. All project change requests should be aligned with cybersecurity. Governor Sandoval inquired on what happens now that EITS has provided additional documentation for expenditures totaling \$175,000. Chief Cage indicated that additional documentation has been requested to ensure there is no supplanting. The updated financial reports were provided within the past two weeks. If there are funds expended towards this grant, and those expenditures are compliant, that funding would be allocated to the project as appropriate. If state dollars have already been applied, then DEM will not provide funding for the project and those dollars would be added to the total deobligation amount. Discussion ensued on the need for a motion to approve the deobligation of funds for these specific projects, with Chief Cage indicating that although he has the authority to do so, he is looking for the support and visibility of the Commission on this issue. Lieutenant Governor Hutchison motioned that the Commission recommend to DEM to set forth with the deobligation of funding as presented and publicize available funding as a result of the deobligation. Sheriff Lombardo seconded the motion. All were in favor with no opposition. Motion passed unanimously.

**9. PUBLIC COMMENT**

Governor Sandoval called for public comment in both venues. No public comment was provided in either venue.

**10. ADJOURN**

Governor Sandoval called for a motion to adjourn the meeting. A motion was presented by Chief Greg Cassell, and a second was provided by Richard Perkins. All were in favor with no opposition. Meeting adjourned.